

Cambridge City Council

Item

To: Executive Councillor for Environmental Services and City

Centre

Report by: Chief Executive, Strategic Directors and Head of Finance

Relevant scrutiny Environment Scrutiny

committee: Committee 17 January 2017

Wards affected: All Wards

Environment - Environmental Services and City Centre Portfolio Revenue and Capital Budget Proposals for 2016/17 to 2021/22

Key Decision

1. Executive summary

Revenue and Capital Budgets

1.1 The following report details the budget proposals relating to this portfolio that are included in the Budget-Setting Report (BSR) 2017/18 which will be considered at the following meetings:

Date	Committee	Comments
23 January 2017	Strategy & Resources	Consider proposals / recommendations from all Scrutiny Committees in relation to their portfolios
26 January 2017	The Executive	Budget amendment may be presented
13 February 2017	Strategy & Resources	Consider any further amendments including opposition proposals
23 February 2017	Council	Approves General Fund Budget and sets Council Tax

1.2 The report also includes a recommendation concerning the review of charges for this portfolio.

2. Recommendations

The Executive Councillor is recommended to:

Review of Charges:

a) Approve the proposed charges for this portfolio's services and facilities, as shown in Appendix A to this report.

Revenue:

b) Consider the revenue budget proposals as shown in Appendix B.

Capital:

c) Consider the capital budget proposals as shown in Appendix C.

3. Background

- 3.1 At its meeting on 20 October 2016, Council gave initial consideration to the budget prospects for the General Fund for 2017/18 and future years in the Medium-Term Financial Strategy (MTFS) 2016.
- 3.2 The overall BSR to Strategy & Resources Scrutiny Committee on 23 January 2017 will include a review of all the factors relating to the overall financial strategy that were included in the MTFS.
- 3.3 The report to The Executive on 26 January 2017 may include details of the Government's Final Settlement for 2017/18. The announcement is likely to be made shortly after the conclusion of the consultation period in January 2017.
- 3.4 Further work may be required on detailed budgets, so delegation to the Head of Finance will be sought from Council for authority to finalise changes relating for example, to the reallocation of departmental administration, support service and central costs, in accordance with the CIPFA Service Reporting Code of Practice for Local Authorities (SeRCOP).

Budget 2017/18 - Overall Revenue Budget Position

3.5 The budget proposals for this portfolio, as summarised in table 1, will be considered by The Executive at its meeting on 26 January 2017.

Table 1: Overall Revenue Proposals (see Appendix B)

2017/18 Budget £	2018/19 Forecast £
(30,000)	(30,000)
(150,000)	(150,000)
(180,000)	(180,000)
0	0
0	0
25,000	25,000
25,000	25,000
(155,000)	(155,000)
	(30,000) (150,000) (180,000) 0 25,000 25,000

External Bids	-	-
Non-Cash Limit Items	-	-

Capital

- 3.6 The majority of capital bids address the on-going renewal, updating and major repairs of the council's buildings and operational assets. As such they support income generation (car parks, commercial property), and the delivery of services (vehicles, building repairs, etc). New capital proposals for this portfolio are shown in Appendix C.
- 3.7 Following a review of the capital plan, it is recommended that the funding from a number of schemes is released and made available for new capital proposals.

Ref.	Scheme	Funding to release £000	Notes
35527 – PR010di	Riverside / Abbey Road junction	31	Scheme complete, release excess funding
38174 – PR028	Bins - Streets	23	Major replacement complete, future maintenance to be funded from revenue

Table 2: Overall Capital Proposals (see Appendix C)

	2016/17 £	2017/18 £	2018/19 £	2019/20 £	2020/21 £	2021/22 £
Capital	-		-	-	-	-
Deletions						
Capital	165,000	2,461,000	25,000	25,000	25,000	25,000
Bids	100,000	2,401,000	25,000	25,000	25,000	25,000
Net Capital Bids	165,000	2,461,000	25,000	25,000	25,000	25,000

Public Consultation

- 3.8 The Council has carried out a budget consultation exercise annually since 2002.
- 3.9 This year the council commissioned Mel Research, an independent research company, to carry out a residents' survey following methodology set out in the Local Government Association's (LGA) 'Are you being served' guidelines, found at local.gov.uk/web/10180/home/-/journal_content/56/10180/3484891/ARTICLE.
- 3.10 This involved sending out by post a questionnaire to a random sample of 4,400 residents. From this random sample 1,250 people returned questionnaires, providing a robust view of what Cambridge residents think.
- 3.11 The questionnaire asked what residents thought about the council, the level of importance they attached to council services, how satisfied they were with services, and how they interacted with the council. Some questions were comparable with those asked in surveys carried out in 2011 and 2008, allowing for changes over a period of time to be identified. Where other local authorities have used the same LGA approach it has been possible to benchmark results.
- 3.12 The final report also includes insights provided by two workshops the first involving residents from low income households and the second representatives from local businesses. These two groups are important because of the direction given by the council's Anti-Poverty Strategy and the need for the council's to fulfil its best value duty to consult about its budget priorities.
- 3.13 The results of the residents' survey was published on 17 November 2016 and can be found on the council's website at cambridge.gov.uk/budget-consultation.

4. Implications

All budget proposals have a number of implications. A decision not to approve a revenue bid will impact on managers' ability to deliver the service or scheme in question and could have financial, staffing, equality and poverty, environmental, procurement, consultation and communication and / or community safety implications. A decision not to approve a capital or external bid will impact on managers' ability to deliver the developments desired in the service areas.

(a) Financial Implications

Financial implications of budget proposals are summarised in the BSR 2017/18.

(b) Staffing Implications

See text above.

(c) Equality and Poverty Implications

A consolidated Equality Impact Assessment for the budget proposals is included in the BSR, reporting to committees as outlined in paragraph 1.1 of this report. Individual Equality Impact Assessments have been conducted to support this and will be available on the Council's website.

A local poverty rating (using the classifications outlined in the BSR, preface to Appendix C) has been included in each budget proposal to assist with assessment.

(d) Environmental Implications

Where relevant, officers have considered the environmental impact of budget proposals which are annotated as follows:

- +H / +M / +L: to indicate that the proposal has a high, medium or low positive impact.
- Nil: to indicate that the proposal has no climate change impact.
- -H / -M / -L: to indicate that the proposal has a high, medium or low negative impact.

(e) Procurement Implications

Any procurement implications will be outlined in the BSR 2017/18.

(f) Consultation and Communication Implications

As outlined in 3 above, budget proposals are based on the requirements of statutory and discretionary service provision. Public consultations are undertaken throughout the year and can be seen at:

cambridge.gov.uk/current-consultations

(g) Community Safety Implications

Any Community Safety Implications will be outlined in the BSR 2017/18.

5. Background papers

These background papers were used in the preparation of this report:

- Budget Setting Report 2017/18
- Medium-Term Financial Strategy (MTFS) October 2016
- Individual Equality Impact Assessments

6. Appendices

The following items, where applicable, are included for discussion:

Appendix	Proposal Type	Included
Α	Review of Fees & Charges	✓
В	Revenue Budget Proposals for this portfolio	✓
С	Capital Budget Proposals for this portfolio	✓

7. Inspection of papers

To inspect the background papers or if you have a query on the report please contact:

Authors' Names:

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O:\accounts\Committee Reports & Papers\Environment Scrutiny\2017 January\Env Services & City Centre\Final\2017-18 Budget Report - Env Services and City Centre.doc

Environmental Services and City Centre Portfolio / Environment Scrutiny Committee Review of Fees and Charges

	Charge Type and Description	Charges 2016/17	Charges 2017/18	% Increase
East Control Treatments for Businesses / Commercial per hour (minimim half hour) E30.00 E35.00 E05.00 E05.00	Environmental Services			
House / Car Alarms (fee includes administration costs) Actual Costs Actual Costs F70.00 F72.00 F72.	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	£90.00	£95.00	5.6%
Food Register - entire register printed	House / Car Alarms (fee includes administration costs)	Actual Costs	Actual Costs	0.0%
Food Register - entire register printed £835.00 £855.00 £26.00 £2	Lecture Fees - per hour	£70.00	£72.00	2.9%
Taught CiEH courses	Food Surrender and Disposal	Actual Costs	Actual Costs	0.0%
Confine CIEH Courses				2.4%
E21.00				0.0%
Tailored Training				0.0%
Mentoring Training				0.0%
Primary Authority Partnership Scheme at £40 hour				0.0%
Scrap Metal Dealers Site Licence £420.00 £205.00			1	0.0%
Scrap Metal Dealers Site Licence				0.0%
Site Licence	Contaminated Land (per Enquiry/Polygon)	£200.00	£205.00	2.5%
Conversion to collector's licence Change of licensee name E51.00 E52.00 E5	Scrap Metal Dealers			
Change of licensee name	Site Licence	£420.00	£430.00	2.4%
Addition of site E420.00 £430.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £52.00 £62.00 £47.00 £62.00 £47.00 £62.00 £47.00 £63.00 £47.00 £63.00	Conversion to collector's licence		£52.00	2.0%
Removal of site E51.00	Change of licensee name		£52.00	2.0%
Change of Site Manager				2.4%
Replacement of lost or damaged licence				2.0%
Collector's licence				2.4%
E363.00				2.2%
Change of name (e.g. status)				2.2%
Taxi Vehicle Testing by the Garage Mechanical Fitness Test (Twice Yearly) £56.00 £56.				1.9%
Taxi Vehicle Testing by the Garage Mechanical Fitness Test (Twice Yearly) Re-test if works carried out at a separate garage and returned within 10 days Re-test if works carried out at a separate garage and returned after 10 days Bulky domestic collections 13 cubic metres domestic waste skip Bulky Domestic collections One item (Four bin bags or bundles = one item) Two or three items Four - six items Seven - 10 items 10 items plus N/A N/A N/A N/A N/A N/A N/A N/				2.0%
Mechanical Fitness Test (Twice Yearly) Re-test if works carried out at a separate garage and returned within 10 days Re-test if works carried out at a separate garage and returned after 10 days Bulky domestic collections 13 cubic metres domestic waste skip Bulky Domestic collections One item (Four bin bags or bundles = one item) Two or three items Four - six items Seven - 10 items 10 items plus NEW Bulky Domestic Collections - Shared Waste Service One to three items (excluding hazardous items) Mexical Bulky Domestic Collections - Shared Waste Service NEW Hazardous Domestic Collections - Shared Waste Service	Replacement of lost or damaged licence	£46.00	£47.00	2.2%
Re-test if works carried out at a separate garage and returned within 10 days Re-test if works carried out at a separate garage and returned after 10 days \$28.00	Taxi Vehicle Testing by the Garage			
Re-test if works carried out at a separate garage and returned after 10 days £56.00 £56.00 £56.00 £56.00 £56.00 £56.00 £56.00 £56.00 £00 £56.00	Mechanical Fitness Test (Twice Yearly)	£56.00	£56.00	0.0%
Bulky domestic collections 13 cubic metres domestic waste skip Bulky Domestic collections One item (Four bin bags or bundles = one item) Two or three items Four - six items Seven - 10 items 10 items plus NEW Bulky Domestic Collections - Shared Waste Service One to three items (excluding hazardous items) More than three items (per item) NEW Hazardous Domestic Collections - Shared Waste Service	Re-test if works carried out at a separate garage and returned within 10 days	£28.00	£28.00	0.0%
### Bulky Domestic collections One item (Four bin bags or bundles = one item) Two or three items Four - six items Seven - 10 items plus N/A	Re-test if works carried out at a separate garage and returned after 10 days	£56.00	£56.00	0.0%
Bulky Domestic collections One item (Four bin bags or bundles = one item) Two or three items Four - six items Seven - 10 items 10 items plus N/A N/A N/A N/A N/A N/A N/A N/	Bulky domestic collections			
One item (Four bin bags or bundles = one item) Two or three items Four - six items Seven - 10 items 10 items plus N/A N/A N/A N/A N/A N/A N/A N/A N/A N/	•	£170.00	£170.00	0.0%
Two or three items Four - six items Seven - 10 items 10 items plus N/A N/A N/A N/A N/A N/A N/A N/			N1/A	NI/A
Four - six items Seven - 10 items 10 items plus N/A N/A N/A N/A N/A N/A N/A N/	, ,			N/A N/A
Seven - 10 items 10 items plus N/A N/A N/A N/A N/A N/A N/A N/A N/A N/				N/A
10 items plus NEW Bulky Domestic Collections - Shared Waste Service One to three items (excluding hazardous items) More than three items (per item) Hazardous domestic collections NEW Hazardous Domestic Collections - Shared Waste Service				N/A
One to three items (excluding hazardous items) More than three items (per item) Hazardous domestic collections NEW Hazardous Domestic Collections - Shared Waste Service				N/A
More than three items (per item) ### ### ############################	NEW Bulky Domestic Collections - Shared Waste Service			
More than three items (per item) ### ### ############################	One to three items (excluding hazardous items)	£30.00	£30.00	0.0%
NEW Hazardous Domestic Collections - Shared Waste Service		£5.00	£5.00	0.0%
	Hazardous domestic collections			
One to three items (Not including big American type fridges or car batteries) £30.00 £30.00 £30.00 £30.00				
	, , , , , , , , , , , , , , , , , , , ,			0.0%
More than three items (per item) £5.00	More than three items (per item)	£5.00	£5.00	0.0%

Environmental Services and City Centre Portfolio / Environment Scrutiny Committee Review of Fees and Charges

Charge Type and Description	Charges 2016/17	Charges 2017/18	% Increase
Other Domestic Collection Charges	2010/17	2017/10	
Other Domestic Collection Charges Delivery of a replacement black bin 240 litre - new Delivery of a replacement black bin 240 litre - reconditioned Delivery of a replacement black bin 140 litre - new Delivery of a replacement green/blue bin Annual 2nd green bin charge - per additional 240 litre Annual 2nd green bin charge - per additional 140 litre Delivery of a replacement 660/1100 litre container Delivery of a replacement 940 litre container Clearance of rubbish from bin stores Boxes of clear recycling sacks (200 sacks) * Recycling Kitchen Caddy Sacks (in packs of 50). Includes VAT.	£50.00 £25.00 £25.00 FREE £30.00 £25.00 By quote By quote By quote £16.00 £2.80	£50.00 £25.00 £25.00 FREE £30.00 £25.00 By quote By quote By quote £16.00 £2.80	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%
Dogs	1		
Statutory Fee for all stray dogs** Transportation cost of stray dog to kennel Kennels registration and vet checking fee Daily kennel charges Collection fee for stray dogs out of normal office hours	£25.00 £64.25 £50.45 £12.30 £73.55	£25.00 £65.85 £51.70 £12.61 £75.40	0.0% 2.5% 2.5% 2.5% 2.5%
Markets	1		
Cambridge Retail Market Monday - Friday rents			
General Market Weekday Premium General Market Weekday Standard	£19.34 £16.34	£19.73 £16.34	2.0% 0.0%
General Market Weekend Premium General Market Weekend Standard	£36.42 £30.51	£37.88 £31.12	4.0% 2.0%
General Market Bank Holidays	£20.00	£20.00	0.0%
Hot Food Premium	£7.00	£7.00	0.0%
Casual Trading Premium	£5.00	£5.00	0.0%
*Storage Units	£16.91	£17.59	4.0%
All Saints Craft Fair			
Monday - Friday rents Saturday rent	£15.16 £31.46	£15.46 £32.09	2.0% 2.0%
All Markets - Administration Fees			
Variations Fee - applicable for any changes that result in the production of a new licence.	£25.00	£30.00	20.0%
Direct Debit rebate	4%	4%	0.0%
* These charges are shown net of VAT ** Externally set fees and charges			
Please note that animal businesses, skin piercing, sex establishment and taxi licences will be approved at Licensing Committee on 30th January 2017			

Ratings

+M

Low

Jo Dicks

2017/18 Budget - Revenue proposals						Page 1 of 3		
Reference	Item Description	2016/17	2017/18	2018/19	2019/20	2020/21		Climate
		Budget	Budget	Budget	Budget	Budget		Effect
		£	£	£	£	£	Contact	& Poverty

Bids

Environmental Services & City Centre

B3906 **Air Quality Project Support**

Officer (Scientific Officer - 50% FTE 2 years)

0 25,000 25,000

Current corporate air quality commitments on Low Emission Taxis, Electric Vehicle Charging Infrastructure, City Deal and Quality Bus Partnership represent substantial ongoing work streams for the Environmental Health service. Air quality staffing resource is under pressure due to a sustained increase in growth related planning consultations. This means that the dedicated Air Quality technical resource of 0.7FTE is unable to support the aforementioned corporate air quality commitments. In response, the proposal is to increase Air Quality staff capacity by 0.5 FTE for two years to provide the capacity to deliver on these commitments. At current staffing levels there is a risk that the corporate aim to reduce emissions and significantly improve the city's air quality will be compromised.

Total Bids in Environmental Services & City 25.000 25.000 0 0 Centre **Total Bids** 25,000 25,000 0

2017/18 Budget -	Revenue proposals
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Page 2 of 3

2019/20 2020/21 Reference **Item Description** 2016/17 2017/18 2018/19 Climate **Budget Budget Budget** Budget **Budget Effect** £ £ £ £ £ Contact & Poverty **Ratings**

Increased Income

Environmental Services & City Centre

113905

Income from general and Sunday market re-categorisation of pitches and revision of terms of trading.

(30,000)(30,000)(30,000)(30,000)Daniel Nil Ritchie

This increased income arises from the changes in fees and charges approved last year on 17 March 2016 at None the Community Services Scrutiny Committee. These changes came into effect on 1 May 2016 and so the associated net income increase was not able to be included in the approved budget plan for 2016/17.

Total Increased Income in Environmental Services & City Centre

0 (30,000) (30,000)(30,000)(30,000)**Total Increased Income** 0 (30,000) (30,000)(30,000)(30,000)

2017/18 Budget - Revenue proposals					Page 3 of 3			
Reference	Item Description	2016/17	2017/18	2018/19	2019/20	2020/21		Climate
		Budget	Budget	Budget	Budget	Budget		Effect
		£	£	£	£	£	Contact	& Poverty Ratings

Savings

Environmental Services & City Centre

\$3969 Shared Waste Service 0 (150,000) (150,000) (150,000) Suzanne -L

Further efficiencies have been identified as a result of the sharing of the waste and recycling service with None South Cambridgeshire District Council. It is expected to include a further rerouting of rounds and a more efficient shared commercial waste service will result in on ongoing £150k annual saving.

Total Savings in Environmental Services & City Centre	0	(150,000)	(150,000)	(150,000)	(150,000)
Total Savings	0	(150,000)	(150,000)	(150,000)	(150,000)
Report Total	0	(155,000)	(155,000)	(180,000)	(180,000)

Ratings

2017/18 Budget - Capital Proposals Page 1 of 1 **Item Description** 2016/17 2017/18 2019/20 2020/21 Reference 2018/19 Climate **Budget Budget Budget** Budget **Budget Effect** £ £ £ £ £ Contact & Poverty

Capital Bids

Report Total

Environmental Services & City Centre

C3932 Vehicle and plant fleet 0 2,436,000 0 0 0 David Cox +M replacements 2017/18

This is the procurement of the Council's fleet vehicles including 10 waste freighters for domestic, commercial None and litter collection (£1.65m), 35 vans for grounds and housing stock maintenance (£0.65m) and plant and equipment (£100k) scheduled for replacement in 2017/18 as part of a rolling programme necessary to replace out of life assets that would otherwise significantly increase maintenance costs. Where possible, electric vehicles will be considered depending on whole life costs. There is a higher than usual replacement cost this year due to a large number of refuse vehicles that require replacement. The average length of life of a refuse vehicle is 7 years but for other vehicles can range between 5 and 8 years depending on use. In recent years the Council has taken a proactive approach in reviewing the need for replacement rather than automatically replacing a vehicle in a fixed cycle, resulting in a year such as this when a higher number of replacements is required. However, m

C3943 Electric vehicle rapid 0 25,000 25,000 25,000 25,000 Jo Dicks +M charge points

This project is to deliver one additional electric vehicle rapid charge point each year for the years 2017-2021 None to support the increased uptake of electric vehicle use in Cambridge and in particular to support the introduction of a low emission taxi policy. Charge points will be installed at busy locations such as Cowley Road, outside new City Council Depot, Addenbrookes Hospital, Cambridge Railway Station car park and North West Cambridge Development

C3984 Waste compound 165,000 0 0 0 Joel Carre Nil tipper/grab lorry

The purpose of the project is to in-source the resource requirements (32 tonne tipper lorry with hydraulic grab None system and driver/ operator) to enable the Council to manage the handling and transport of Estates and Facilities and Streets and Open Spaces (\$&OS) generated waste from the new Cowley Road Depot waste transfer facility to Amey Cespa's Waste Management Park at Waterbeach. This investment will deliver a revenue saving of £60k when compared to the existing waste handling arrangement and offers the opportunity to generate income from using any available operating capacity for other external work or by reducing the costs of other council services.

[Funded from earmarked reserves]

2.461.000

25,000

25.000

25.000

 Total Capital Bids in Environmental Services & City Centre
 165,000
 2,461,000
 25,000
 25,000
 25,000

 Total Capital Bids
 165,000
 2,461,000
 25,000
 25,000
 25,000

165,000